

Implementation of Predictive Analytics in Wisconsin Child Welfare

WISCONSIN DEPARTMENT OF CHILDREN AND FAMILIES *"If human services' leaders are not leaning on their data, what are they leaning on to make the best informed decisions possible?"* 

-Will Jones, A Practical Guide to Analytics for Governments

## Predictive Analytics in Post-Reunification Support (PS) Program

- Goals of program
  - Promote family stability following reunification; empower parents; reduce maltreatment recurrence and re-entry
- Eligibility criteria for program participation
  - Permanency goal of reunification
  - Child welfare or child welfare/juvenile justice case type
  - A score at or above a designated threshold on a predictive risk model known as the Re-entry Prevention Model (R.P.M.)

## The R.P.M.

- Currently on the second version of the R.P.M.
- Five characteristics determine eligibility:
  - Care structure at time of most recent removal
  - Caretaker incarceration as a removal reason of most recent removal
  - Prior episodes of OHC
  - A placement setting of a treatment foster home
  - Number of CANS indicators within the Life Functioning domain
- Counties can run a report that provides child eligibility score and characteristic information to determine if a referral can be made

### **Predictive Analytics in Screening Decisions**



### Model Development: Key Considerations

- Time frame for developing and testing model
- Defining the outcome
- Data availability
  - Child welfare data versus linked data sets
  - Number of variables available
  - Historical data
  - Data quality, missing data analysis
- Methods for model development

## **R.P.M. Implementation Challenges**

- Concerns raised by workers and supervisors initially
  - County-level differences in practice led to countylevel differences in risk scores
  - Families were not rising to the eligibility cut-off
- Unable to offer specific details of what drove a family's score
  - Workers often frustrated when a family they felt could use the program did not qualify
- Anticipated factors absent from the model
- The score determined eligibility no flexibility

## **R.P.M. Implementation Successes**

- Interim implementation evaluation allowed for response to concerns in midst of program
  - Lowering eligibility threshold
  - Held one-on-one meetings with county stakeholders
  - Allowed up to a 30-day variance between planned and actual reunification dates
- Immediate feedback from counties and additional CANS data was incorporated to develop RPM 2.0 in 2015
  - Adaptability of tool to needs of the workforce and new data

### Important Learnings from R.P.M.

- Involve stakeholders from the very beginning stages
  - Using predictive risk models represents a culture change for child welfare workers
  - Requires strong outreach and communication strategy with workers
- Build understanding of the model
  - R.P.M. has a specific scope and limitations

## Important Learnings from R.P.M.

- Unintended practice consequences
  - For example, Year 1 RPM model created a disincentive to use trial reunifications, even when it was an appropriate practice
  - Important to have predictive factors that can not be manipulated by workers
- Maintain flexibility and allow feedback loop
  - Adjust for unintended or unforeseen consequences
  - Re-tooling of model after a year was a valuable way to strengthen the model
- Data quality

### Important Learnings from R.P.M.

- Implementation must be practice-informed
  - Reflects the needs of workers
  - Helps to implement the model in a way that minimizes new or technical workload for workers
- Easier to implement predictive risk models when it is linked to a specific program intervention
  - Applying predictive risk model to a population already in the child welfare system for purpose of offering additional, voluntary support services avoids ethical issues related to confidentiality and punitive use of model

### **Questions?**

### Risk Model Development (RPM 1.0)

As part of the early waiver evaluation activities, the Children and Family Research Center (University of Illinois) began to develop a risk model to identify which reunified children were at highest risk of re-entering substitute care within 12 months. Work on the model began in July 2013.

Data that was available for use in the first risk model development included:

- AFCARS submissions
- Family demographics
- Placement characteristics
- Maltreatment history



CANS

### **Risk Model Development: Sample**

The sample used in the analysis consisted of children who were reunified from substitute care during state fiscal year 2012 (July 1, 2011 – June 30, 2012). Children excluded from the sample included:

- Reunified children in Milwaukee County (BMCW)
- Children with juvenile justice only cases (joint JJ/CW cases were included)

This resulted in a sample of 1,844 reunified children. This sample was then split in half; the first half (n=922) was used to develop the risk model (the training data set) and the second half (n=922) was used to validate the model (the testing data set).



### **Risk Model Development**

All relevant variables were tested for statistical significance in correlation to re-entry into OHC within 12 months of reunification. Variables tested included:

- Child/family: gender, race, child and caretaker age, disability, family structure
- Placement history: number of placements during most recent spell, last placement type prior to reunification, duration of placement, ever placed in shelter, residential treatment, or institution
- CANS domains: adjustment to trauma, behavioral or emotional needs, risk behaviors, family acculturation, school/daycare, child/youth strengths, life functioning, identified permanent resource strengths/needs
- Maltreatment report: case type, relationship to perpetrator, substantiation, number of prior referrals or service reports, reason for removal



# Risk Model Development: Factor Selection

All variables that were related to re-entry at the bivariate level were tested in the model. Stepwise logistic regression was used to find the best combination of factors that predicted re-entry into OHC within 12 months of reunification.

### The final model contained 4 variables:

- Child disability
- Single-parent family
- Length of time in care prior to reunification
- Number of service reports prior to most recent entry into care



### **Revising the Risk Model**

- Similar process was completed in 2014 to update the risk model using data on a cohort of children who were reunified between April 2012 and March 2013 and observed for re-entry through March 2014. Several additional sources of data were available.
- The revised model (RPM 2.0) contains 5 variables:
  - Number of prior OHC episodes
  - Parent incarceration was a reason for removal
  - Child removed from single parent home
  - Actionable items on CANS life functioning domain
  - Placement in treatment foster home during most recent episode (decreased risk)



# Implementation Considerations for Screening Tool

Integrity

### Practice-Informed

### Responsibility

#### Transparent

### **Implementation Process**

- Two state project leads
- Develop project charter
- Develop formal communication and media plan
- Consult legal on the statutory and legal implications of a predictive tool
- Use pilot counties to gain initial feedback and adjust before statewide implementation
- State "roadshow" to engage stakeholders

### Stakeholder engagement

- Continuous Quality Improvement (CQI) Advisory Committee
- Continuous feedback loop between implementation team and workers/counties
- Flexibility in tool and implementation to meet needs and suggestions of stakeholders

## Anticipated challenges

- Gaining buy-in
- Ensuring fidelity to implementation of the tool due to county-run system
  - County-run system leads to variation in Access practices by county
- Data quality
- Addressing concerns about bias

### **Questions?**